Copyright is owned by the Author of the thesis. Permission is given for a copy to be downloaded by an individual for the purpose of research and private study only. The thesis may not be reproduced elsewhere without the permission of the Author.

THE IMF AND WORLD BANK IN PAPUA NEW GUINEA: ALL POWERFUL?

By Grant Middleton 2000

A thesis presented in partial fulfilment of the requirements for the degree of Master of Arts in Economics at Massey University

ACKNOWLEDGEMENTS

I would like to thank my supervisor, Dr. Alfred Oehlers, for his guidance and encouragement.

I would also like to acknowledge the helpful comments of Dr Nithi Nithiyanandam and other members of the staff in the Department of Commerce, at Massey University, Albany.

Great thanks go to my family, Clare, Mia and Chloe for their support and love throughout this exercise.

ABSTRACT

In international political economy, international institutions like the International Monetary Fund (IMF) and World Bank are often looked upon as significant forces, capable of imposing their will on sovereign governments. Through the onerous conditions attached to their loans and assistance, these institutions, it is argued, are able to interfere in the economic and political affairs of a country, with significant implications. This thesis assesses this claim with reference to Papua New Guinea (PNG) in the 1990s. It suggests that while severe demands were certainly placed on the government on the occasions assistance was requested, owing to the unique socio-political structure of PNG, demands in some critical areas have been circumvented or even ignored. It appears, therefore, that at least in the case of PNG, these institutions have not been wholly successful in imposing their agendas. In the light of this, the wider assertion of the IMF and World Bank being all-powerful should be treated with some caution.

CONTENTS

Acknowled	gemer	nts	i
Abstract			ii
Contents			iv
Acronyms			vi
Мар			vi
Chapter 1		Introduction	
	1.0	Introduction	
	1.1	The IMF and World Bank: All Powerful?	2
	1.2	The IMF and World Bank	
		in Papua New Guinea	13
	1.3	The Structure of the Thesis	27
Chapter 2		The Socio-Political Structure of PNG	
	2.0	Introduction	30
	2.1	Political Development	30
	2.2	Society and Politics.	33
	2.3	Conclusion.	44
Chapter 3		Fiscal Discipline	
	3.0	Introduction	46
	3.1	Orthodox Stabilisation Theory	47
	3.2	Customary Practices and	
		Fiscal Responsibility	52
	3.3	Conclusion	58

Chapter 4		Public Sector Reform	
	4.0	Introduction60	
	4.1	The IMF / World Bank Position	
		on Public Sector reform61	
	4.2	The Public Sector in Papua New Guinea64	
	4.3	Required reforms67	
	4.4	The Socio-Political Structure of PNG and	
		Public Sector Retrenchment and	
		Decentralisation70	
	4.5	Conclusion75	
Chapter 5		Land Reform	
	5.0	Introduction77	
	5.1	The Need for Land Reform and the	
		World Bank's Position	
	5.2	Required reforms81	
	5.3	Customary Land Tenure and resistance	
		to land registration82	
	5.4	Conclusion84	
Chapter 6		Conclusion. 85	
Bibliography89			

ACRONYMS / ABBREVIATIONS.

AAID Australian Agency for International Development.

AIDAB Australian International Development Assistance Bureau

ADB Asian Development Bank

AUSAID Australian Agency for International Development

BBC British Broadcasting Corporation
BPNG Bank of Papua New Guinea
EDF Electoral Development Funds
EIU Economist Intelligence Unit
GDP Gross Domestic Product

IFIs International Financial Institutions - the World Bank and the

IMF

IMF International Monetary Fund LDC Lesser Developed Countries LTC Land Tenure Conversion MLAR Minimum Liquid Asset Ratio

MP Member of Parliament

MRSF Mineral Resources Stabilisation Fund

MUG Minimum Unconditional Gramt NGO Non-Governmental Organisation

OLPG Organic Law on Provincial Government

OLPGLLG Organic Law on Provincial Governments and Local-Level

Governments

PNG Papua New Guinea

SAL Structural Adjustment Loan

SAP Structural Adjustment Programme

