Copyright is owned by the Author of the thesis. Permission is given for a copy to be downloaded by an individual for the purpose of research and private study only. The thesis may not be reproduced elsewhere without the permission of the Author.

### **BREAKING THE FRAME:**

## ART IN INTERNATIONAL DEVELOPMENT

A thesis submitted in partial fulfilment of the requirements

for the degree of Doctor of Philosophy in

Development Studies

at Massey University, Turitea,

New Zealand.

by
Polly T. Stupples
2011

#### **Abstract**

In the last 15 years, development donors have begun to fund the arts in the South in response to development's 'cultural turn' that urged a more holistic approach to development practice. However, conceptions of art's agency in the context of development remain highly varied. Donors with an instrumental approach claim that the arts contribute to such extra-artistic outcomes as post-conflict peace-building, effective communication of educational messages, and economic growth through cultural tourism and through the creative industries. Other donors argue that the cultural sector provides a critical public space important to the development of more just and democratic societies. Some postcolonial critics go further, arguing that the critical agency of art in the South lies in its ability to stand as an alternative imaginative space to development, one not reduced to development's crises and deficiencies, and one from which alternative cultural imaginings can be constructed by those usually framed as the 'subjects of development'. This thesis responds to this latter claim by exploring the possibilities of this somewhat paradoxical question: to what extent can development funding support artistic processes that construct an alternative imaginative space to development itself?

This question is explored through a grounded case study of one highly dynamic contemporary artist-led initiative based in Managua, Nicaragua, but operating throughout Central America. The organisation, called EspIRA/La ESPORA, was founded in 2005 and has received almost all of its funding from development donors to date. In all of the claims for art's agency listed above, the voices of artists themselves are missing. The close examination of EspIRA/La ESPORA reveals the range and complexity of the agency that these artists claim for their own practices, in relationship to context(s) that they conceive as multi-scalar. It also reveals the practices through which donors appear able to support the resistant and constructive forms of agency suggested by postcolonial critics, as well as the practices and policies through which donors reinscribe development's dominance as a signifying framework. Finally, the thesis draws out particularly productive tensions in the relationship between art and development that emerge from this analysis, and that offer opportunities to deepen the donor community's critical engagement with art and with artists in the South.

### Acknowledgements

Many people have contributed either directly or indirectly to the production of this thesis, and I would like to extend my heartfelt thanks to all those who have taken the time and the care to support this work. In particular I acknowledge here my deep gratitude to Patricia Belli, founder of EspIRA/La ESPORA, for her warmth and openness towards myself and the idea of this research. Her clarity of insight and incisive humour have been constant sources of inspiration, challenge and enjoyment. If I had half a million dollars to buy her a building, I'd do it tomorrow. In a different capacity I want to acknowledge the tremendous support of my parents Angela and Peter, and sister Nina, whose tireless and devoted support has helped me in many ways to meet the considerable demands of solo-parenting and thesis completion. Warm thanks to my final two supervisors Brennon Wood and Glenn Banks who helped me to define, refine and solidify my argument. Finally, profound thanks to my daughter Clara for her sheer joy, and for reminding me, every day, of what fresh thinking really is.

I would also like to thank the people listed below who have, at various times, and in various capacities contributed to the realisation of this research and/or supported me personally during the writing of it: Fernando Alemán, Darwin Andino, Alejandro Flores, Ricardo Huezo, Jullissa Moncada, Tania Santa Cruz and all the crew associated with EspIRA/La ESPORA, Susan Abasa, Leonel Alvarado, Robyn Andrews, Manuhuia Barcham, Henry Barnard, the Barnes-Roberts whanau, Bronwyn Beatty, Juliette Begg, Sophie Bond, Maria Borovnik, Kelly Buckle, the Burnett-Sanson family, David Butts, Jyoteeka Cummings, Melanie Durette, David Craven, Julie Cupples, Trisia Farrelly, Claudia Fontes, Lorena Gibson, Gwilym Griffith-Jones, Lorraine Hall, Paulina Hassey y Paulo Peña, John Hembling, Johannes Kranz and the Casa de los Tres Mundos, the Lussing family, Sharon McLennon, John Overton, Virginia Pérez-Ratton, Helena Rivera Rico and family, Ellen Sagmyr, Silvia Sandoval, Regina Scheyvens, Chris Tuffley, staff in the Social Anthropology department at La UAM Iztapalapa, Mexico City.

I must also, sadly, acknowledge the recent passing of David Craven and Virginia Pérez-Ratton – two outstanding documenters and promoters of Central American art, whose ideas this thesis dialogues with. Their untimely passing is a tremendous loss.

## **Table of Contents**

Chapter 1: Art and international development: paradox and possibility	1
Introduction	1
Performance in El Sauce: the spark that generated this enquiry	3
The non-instrumental case: EspIRA/La ESPORA	6
The scope and nature of the arts	8
Theoretical location and considerations	9
Development discourse: critical arguments from postcolonialism and postdevelopment	nent11
The development discourse: emergence and characteristics	15
Observations from Nicaragua	20
The dominance and instability of discursive formations	23
Spaces of agency, counterwork and a 'politics of possibility'	24
The possibilities of art	28
Chapter 2: Development's 'cultural turn' and the emergence of funding for the a	rts 31
Introduction	31
The emergence of development support for the arts: a brief genealogy	33
The role of UNESCO	37
International initiatives pave the way for the establishment of culture funds	38
Beyond UNESCO: take-up by mainstream development organisations and the driv towards instrumentalisation	
The question of instrumentalisation	48
Dedicated arts funding in development	50
Non-instrumental funding policies	51
Supporters of the arts in the development context: actors and approaches	54
Supporting the arts within development: consolidation and change over the past de	ecade59
Divergent conceptions of the agency of art, diverse actors and the difficulties of implementation	64
Chapter 3: Encountering EspIRA/La ESPORA: introductions and implications	
methodology	
Introduction	
Encountering EspIRA/La ESPORA	
Meeting Patricia Belli, founder of La ESPORA	
Ethnographic methodology	
The value of a single, and exceptional, case study	77

Introduction	8
Catalysts and antecedents: the emergence of EspIRA/La ESPORA	8
Vuelo Difícil	8
SFAI	8
TAJo	8
La ESPORA's activities	8
Tertiary education and the desire for institutionalisation	8
Core practices: TACon, RAPACES, EX-IT	8
EspIRA: diverse projects and off-shoots	9
EspIRA SERVICIOS, Agencia de servicios artísticos (Artistic Services Agency)	9
GRAFOS	9
La Casa Estrellada (The Star-studded House)	9
Jóvenes Creativos (Creative Youth)	9
El Acto Invisible (The Invisible Act)	10
Documentaries on cultural practices	10
EspIRA/La ESPORA: Diverse projects with a common purpose	10
Funding EspIRA/La ESPORA	10
Summary	10
hapter 5: The context of agency: making contemporary art in Central America	109
Introduction	109
Sites of reduction in the cultural sector in Central America: actors, processes, institution	ıs110
Weak infrastructure and state conservatism	11
A lack of critical discourse	11
Arts education in Central America	11
The commercial imperative	12
Critical interventions in the visual arts	12
The demand for the exotic	12
The frame of development: local incidence and 'issues'	12
	13
Independent artist-led organisations: connection, investigation, articulation, projection	13
Independent artist-led organisations: connection, investigation, articulation, projection  Critically-oriented artist-led initiatives	
	13
Critically-oriented artist-led initiatives	
Critically-oriented artist-led initiatives	14

Funding	151
A focus on painting: interrogating dominant regional pictorial strategies	151
Contemporary painting that 'starts from experience'	154
The residency	157
Debating gender: art 'brings context with it'	160
Collective reflection	162
The exhibition: professionalism and projection	165
Dialogue with the public	170
Ripple effects	173
Agency and tensions	174
Chapter 7: Donors and artists: distinct frameworks for agency	177
Introduction	177
Agency, power and the complex development subject	178
Donor practices: characteristics of an instrumental and empirical approach	182
Instrumentalisation	182
Measurable units, pre-determined outcomes, and the need for certainty	185
Broad social impact	188
Local efficacy	189
Short-term timeframe	190
Hierarchical relationships	191
An illustration: Jóvenes Creativos, EspIRA and UNICEF	192
Summary of donor approach, and implications	195
Hivos: a variant donor approach	196
EspIRA/La ESPORA: a 'critical/ethical' approach to the agency of art	199
Framing distinctions and locating positive tensions	202
Chapter 8: Productive tensions: the agency of criticality, multi-scalarity, and aestho	
Introduction	
Criticality in contemporary practice	
Problematising contemporary practice as a site for agency	
Critical agency in Central America.	
Multi-scalar contemporary practice: problematising 'the local' and a politics of difference	
The demand for difference	
Problems with a simplistic approach to the local	
Southern artists and contemporary practices: ambivalence and agency	
A multi-scalar approach to place	223

The agency of non-instrumentalised funding: recognising the aesthetic dimension and	
integrated processes	224
Evaluating outcomes of non-instrumentalised funding policies: the experience of Hive Central America	
Summary	
Chapter 9: Conclusion	237
Postscript	244
References	247
Appendix: Introduction to the historical and art historical context of Nicaragua	267
History and geography	267
Visual arts	276

# List of Figures (photographs and tables)

Figure 1: Patricia Belli standing at her front door.	71
Figure 2: Image of Vuelo Difícil. Courtesy of Patricia Belli	83
Figure 3: Advertisement for TACon (the word 'tacon' also means 'high-heel' in Spanish)	89
Figure 4: Advertisement for the fifth annual RAPACES residency	93
Figure 5: Advertisement for the 2010 EX-IT exhibition opening in Managua	94
Figure 6: Advertisement for the launch of the exhibition 'Tales' in Masaya, 2008	96
Figure 7: Advertisement for GRAFOS.	97
Figure 8: Image from the front cover the unpublished catalogue.	99
Figure 9: Image of participants in the programme Jóvenes Creativos	99
Figure 10: Students from Nicaragua's national art school display a typical array of images	. 118
Figure 11: Advertisement for ¡PECA! in Managua	149
Figure 12: Moncada's work in the ¡PECA! exhibition, 'Pedazo de Carne'	155
Figure 13: One of the pages from Moreno's scrapbook.	160
Figure 14: Map of Central America.	166
Figure 15: Students work collaboratively to mount works in the BICU's foyer.	167
Figure 16: Entrance to the BICU, looking out from the foyer.	168
Figure 17: Jullissa Moncada and Michael Hammond in the exhibition space.	168
Figure 18: Images from the brindis	171
Figure 19: Table framing key difference in conceptions of art's agency between artists and	
donors	203
Figure 20: Map of Nicaragua	267

#### List of Abbreviations

ACP African, Caribbean and Pacific Group of States

AECID Agencia Española de Cooperación Internacional para el Desarollo

AusAID Australian Agency for International Development

EU European Union

FTA Free Trade Agreement

GATT General Agreement on Tariffs and Trade

GNI Gross National Income

HIV/AIDS Human immunodeficiency virus/acquired immunodeficiency syndrome

IADB Inter-American Development Bank

IMF International Monetary Fund
MDG Millennium Development Goal

MFA Master of Fine Arts
MUA Mujeres en las Artes

NAFTA North American Free Trade Agreement

NGO Non-governmental organisation

NORAD Norwegian Agency for Development Cooperation

NZAID New Zealand Agency for International Development

ODA Official Development Assistance

OECD Organisation for Economic Cooperation and Development

SDC Swiss Agency for Development and Cooperation

SFAI San Francisco Art Institute

SIDA Swedish International Development Cooperation Agency

SPC Secretariat of the Pacific Community

TfD Theatre for Development

UN United Nations

UNCTAD United Nations Conference on Trade and Development

UNDP United Nations Development Programme

UNESCO United Nations Educational, Scientific and Cultural Organisation

UNICEF United Nations Children's Fund

USAID United States Agency for International Development