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#### The good fight:

# Power and the indigenous struggle for the Manawatū River

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#### **Abstract**

Power is the central theme of this research. This thesis examines how power structures iwi contributions to freshwater planning and decision-making. Power has received little attention in literature on Māori and natural resource planning, even though it reproduces and potentially transforms existing inequalities among Māori, other actors and planning institutions. In failing to analyse power, scholars have left a significant gap in the literature.

In New Zealand, the deleterious effects of agricultural expansion on water have significant implications for iwi, as water is linked to tribal identity and mana. Both past and current generations have struggled to protect water. Contemporary strategies to restore degraded water bodies and reclaim mana, as control and authority, over water include co-management arrangements.

Simultaneously, Government has taken an enthusiastic, uncritical stance to promoting collaboration as an approach to freshwater planning, including iwi as one among multiple actors. In this pro-collaboration climate, however, power has been ignored. So, this research asks: *How does power structure iwi contributions to freshwater planning and decision-making?* 

To answer this question, a case study was undertaken of the Manawatū River, a highly degraded water body in the lower North Island of New Zealand. Two main methods were used to collect data: semi-structured interviews with 13 key informants and an analysis of 214 documents, including 180 newspaper articles. To interpret the data, the theoretical framework used Pierre Bourdieu's concepts of field, capital and habitus.

The research found that power structures all contributions to freshwater decisionmaking into a hierarchy, with iwi contributions typically marginalised. The hierarchy is a colonial legacy which continues to be reproduced in multiple ways. So, while collaboration, as advocated by the Crown, has some benefits for iwi, it will not help re-structure this hierarchy to enable iwi to regain control over water. Other strategies, such as Treaty of Waitangi settlements, are liable to be more effective.

This finding implies that iwi must assess whether co-management or collaboration strategies will enable them to reshape power imbalance. Gaining power is critical to transform inequality, reclaim authority and restore the mauri of water for future generations.

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## **Contents**

Abstract	i
Acknowledgements	iii
Contents	V
Figures	ix
Tables	xi
Abbreviations	xii
CHAPTER ONE: INTRODUCTION	1
Contribution of the research	7
Research design	10
Research question	12
Theoretical framework	13
Capital	14
Field	16
Habitus	19
Thesis outline	23
CHAPTER TWO: MANA WAI	28
Mana and the Treaty of Waitangi	29
Colonisation and water laws	32
Statutes that vested power in local authorities	33
Statutes that vested power in the Crown	37
Planning laws	37
Change begins	39
Resource Management Act 1991	43
Local government and Māori	49
Treaty settlements	55
Co-management	56
Control over resources	63
Indigenous knowledge and science	66
Resources	67
Canacity	68

Treatment of indigenous peoples in multi-stakeholder collaborative and co- management arrangements	69
Relationships	
Multi-stakeholder collaboration	72
Conclusion	74
CHAPTER THREE: POSITIONING THE RESEARCHER, DOING THE RESEARCH	76
Positioning the researcher	77
Doing the research	
Choosing the Manawatū River as the case study	86
Reflections on participant observation	88
Reflections on key informant interviews	90
Reflections on document analysis	96
Reflections on data analysis	98
Reflections on presenting the findings	100
Conclusion	101
CHAPTER FOUR: RIVER POLITICS	103
State of the river	104
Effects of nutrients	107
Effects of sediment	109
Mitigation methods	110
State of the catchment	111
Regional councils and freshwater management	115
Politics of the One Plan	117
Politics of the Manawatu River Leaders' Accord	125
Defending positions: the politics of sewage treatment plants	135
RMA and freshwater reforms: new politics	136
National iwi politics	153
Local iwi politics	154
Contemporary strategies to regain the river and the land	162
Conclusion	166
CHAPTER FIVE: STRUGGLE AND STRATEGIES	168
What is the struggle about?	170
Owning the river	171

Managing the river	173
Restoring the river	176
The field: structure, strategies and struggle	177
Relationship-building: a deliberate strategy	179
Projects: a positive but limited strategy	187
Unsuccessful strategies	190
Lack of capacity and resources: the continuing struggle	194
Treaty of Waitangi settlements: the game changer?	200
A new strategy: collaboration	203
Conclusion	205
CHAPTER SIX: MANAWATŪ RIVER LEADERS' FORUM	206
A leaders' forum	207
Iwi not invited to first forum meeting	208
The hierarchy of actors	210
Agendas: what are people playing for?	219
Iwi contributions	222
Iwi perspectives poorly understood	223
Resistance to iwi contributions	225
Cultural differences	228
Collaboration enables relationship-building, but challenges remain	230
Collaboration: benefits	231
Accountability	231
Collectivising around a cause	232
Attracting funding	233
Reducing conflict	234
Facilitating agreement	234
However, the politics remain	235
Collaboration: challenges	236
Political abandonment	236
Promoting the Action Plan	237
Apathy	238
Collaboration is fragile	239
The complexity of the task	239

Conclusion	240
CHAPTER SEVEN: POWER	242
The theoretical framework: Bourdieu	243
Field	243
Capitals	248
Habitus	249
How power structures Māori and iwi in the field	250
The field of power: the colonial relationship	253
Power in the Manawatū River Leaders' Forum	261
CHAPTER EIGHT: CONCLUSIONS	266
Findings	267
Possible trajectories	271
Appendix A	273
Appendix B	274
Appendix C	276
Appendix D	277
Appendix E	279
Appendix F	280
Appendix G	281
REFERENCES	282

# **Figures**

Figure 1: Manawatū River catchmentxiii
Figure 2: Fields used in the study11
Figure 3: Soluble Inorganic Nitrogen entering the Manawatū River catchment (in tonnes/year) from point sources and non-point sources
Figure 4: Dissolved Reactive Phosphorus entering the Manawatū River catchment (in tonnes/year) from point sources and non-point sources
Figure 5: Land use in the Manawatū River catchment (in hectares)107
Figure 6: Manawatū River catchment and sub-catchments113
Figure 7: Ecosystem integrity of the Manawatū River compared with the baseline for a river site with poor ecosystem health115
Figure 8: Map showing tribal areas south and west of the Manawatū River157
Figure 9: Map indicating the Awahou, Ahu-a-Turanga, Manawatū-Rangitīkei and Horowhenua land blocks158
Figure 10: Kāinga and pā along the Manawatū River and adjacent to the Makererua
Figure 11: Kāinga and pā along the Manawatū River near the river mouth160

Figure 12: Kāinga and pā from A	Ashhurst (Otangaki)	to the now	drained Moutoa S	Swamp
west of Tokomaru				161

## **Tables**

Table 1: Laws (now repealed) that affected water	38
Table 2: Data collection timeline	86
Table 3: Overview of research methods	99
Table 4: One Plan timeline	125
Table 5: Manawatū River Leaders' Accord Action Plan timeline	135
Table 6: Key informants	169

#### **Abbreviations**

DOC Department of Conservation

EERNZ Ecological Economics Research New Zealand

IFS Integrated Freshwater Solutions

JMA Joint Management Agreement

LUC Land Use Capability

MP Member of Parliament

NOF National Objectives Framework

NPS National Policy Statement

NZHC New Zealand High Court

NZLR New Zealand Law Reports

NZTPA New Zealand Town Planning Appeals

PCE Parliamentary Commissioner for the Environment

PNCC Palmerston North City Council

RMA Resource Management Act

TMI Tanenuiarangi Manawatū Incorporated (also referred to as Tanenuiarangi

o Manawatū Incorporated)

UNDRIP United Nations Declaration on the Rights of Indigenous Peoples

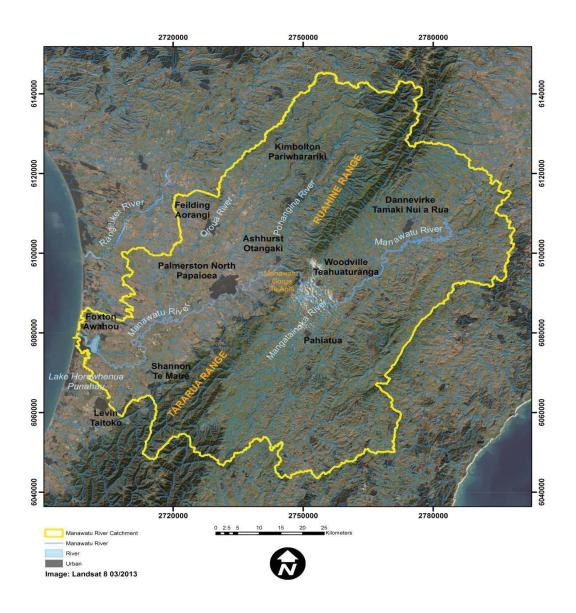


Figure 1: Manawatū River catchment

(Map prepared by J. Procter)