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Integrating policy and science to improve the management of freshwater in New Zealand.



A thesis prepared in partial fulfilment of a Masters Applied Science

in

Natural Resource Management

Kathryn Jane McArthur

2011

In memory of my Dad

David McArthur

ABSTRACT

Water is an important resource that is degraded in many rivers, including some in New Zealand. The environmental improvements resulting from regulation to improve water quality are frequently not monitored, the effectiveness of water quality policies is typically unknown and there are often no clear measures of success built in to policy development. Two studies were selected to examine these issues in relation to regional planning in the Manawatu-Wanganui region of New Zealand. In the first study, two successive plans that used numerical limits to improve water quality were assessed. The successes and failures of the first planning approach were examined and compared with more recent use of limits in the regional plan. Seven steps to developing robust water quality limits were recommended. In the second study, the monitoring of the effectiveness of freshwater policy was considered and a regional approach to plan development which combined science and policy presented. The approach was built on a catchment-based geographic framework of water management zones, water body values and water quality limits. To measure policy success a ranked matrix method was recommended that combined plan objectives and water quality limits. Integrated and collaborative approaches to policy development, setting of water quality limits and policy effectiveness monitoring were key recommendations from both studies and will be increasingly relevant to future water resource management in New Zealand.

DECLARATION

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I declare that:

- This is an original report/thesis and is entirely my own work.
- Where I have made use of the ideas or work of others, I have acknowledged the source in every instance.
- This thesis will not be submitted as assessed work in any other academic course.

HJ Mas

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DATE: 12th September 2011

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List of Abbreviations

ANZECC Australia and New Zealand Environment and Conservation Council

BOD Biochemical Oxygen Demand

BPO Best Practicable Option

DRP Dissolved Reactive Phosphorus

FARM Farmer Applied Resource Management strategy

MCI Macroinvertebrate Community Index

MCWQRP Manawatu Catchment Water Quality Regional Plan

MfE Ministry for the Environment (New Zealand)

MoH Ministry of Health (New Zealand)

NIWA National Institute of Water and Atmospheric Research (New Zealand)

NPS National Policy Statement for Freshwater Management (2011)

NRRP Natural Resources Regional Plan (Environment Canterbury)

OAG Office of the Auditor General (New Zealand)

OECD Organisation for Economic Co-operation and Development

PCE Parliamentary Commissioner for the Environment (New Zealand)

RMA Resource Management Act (1991) also referred to as "the Act"

RMLA Resource Management Law Association of New Zealand

SLUI Sustainable Land Use Initiative

SOS-A Site of Significance – Aquatic

STP Sewage Treatment Plant

WMZ Water Management Zone