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Informal Finance and Poverty Alleviation: A Grassroots Study of Small Farmers' Credit In West Sumatra, Indonesia

A thesis presented in fulfilment of the requirements for the degree of Doctor of Philosophy in Development Studies at Massey University, Palmerston North, New Zealand

> Resfa Fitri 2006

"If you disclose your charitable expenditures, they are good; but if you conceal them and give them to the poor, it is better for you and He will remove you some of your misdeeds (thereby). And God, with what you do is (fully) acquainted" (Al-Qur'an 2:271).

> ***I dedicate this work to my parents, who passed away during the process of this study***

ABSTRACT

The main objective of this study is to explore the credit and savings behaviour of small farmers in rural areas of Indonesia, with particular reference to informal systems of credit. It examines the relationship between credit and rural poverty and on identifying small farmers' credit and savings behaviour as well as problems they encounter in accessing credit programmes at the grassroots level. In this study, the extent of informal credit programmes in rural areas is identified and an assessment is made of how important these schemes are to rural people, especially small farmers, from economic, social and cultural points of view. The influence of local culture and values on informal rural credit systems is also examined. Fieldwork was conducted in three villages of Solok district, West Sumatra, Indonesia.

This study reveals that credit programmes, whether from the formal or informal sectors, have not had a positive impact on poverty alleviation. The majority of formal credit programmes in the three case study villages failed to give service to the rural poor, especially small farmers. It is likely that the reason for the failure was the unmet demand between the formal financial institutions as the credit providers and the small farmers as the credit recipients. The informal credit programmes were also unsuccessful in helping the poor to increase their income because the loans were small in size and were mainly used for fulfilling basic and emergency needs. Credit from informal sources is used for survival rather than for development.

However, informal credit schemes were favoured by the majority of the rural population due to their flexibility and adaptation to local cultures and values. This study finds that informal credit schemes in these three case study villages have potential to empower local people and to strengthen traditional rural credit systems in the era of decentralisation. *Arisan Suku, Julo-julo* and 'friendly moneylenders' are examples of these informal credit schemes, and they figured significantly in the credit and savings activities of the poor in the study area. Therefore, this study rejects the conventional assumptions that informal finance is exploitative, insignificant and unorganised.

The positive impact of local culture and values on the informal credit systems in the study area mainly focuses on the influence of local culture of Minangkabau and the value of Islamic religion in shaping rural informal credit systems. In this case Minangkabau people have been practicing credit and savings activities for a long time, and this reinforces the informal credit system in the area. Regarding the influence of Islamic values, this is in line with the current growing attention paid to the Islamic finance system, both at national and international levels. The positive impacts of local culture and values are important for developing a more participatory rural financial system. This study recommends that the future rural financial systems can be developed by combining positive features of both formal and informal credit systems.

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GLOSSARY

Adat	Custom
ADB	Asian Development Bank
alim-ulama	Religious chiefs
Arisan	Rotating Savings and Credit Association (ROSCA)
Arisan Barang	Goods ROSCA
Arisan Kelompok Tani	Farmer's Group's ROSCA
Arisan Kenduri	Feast ROSCA
Arisan Suku	Clan ROSCA
Arisan Tenaga	Alternate Working Together
AVB	Algemeene Volkscredietbank (AVB-Bank)
Balita	Children under five years old
Bank Umum	General bank
BAPPEDA	Badan Perencanaan Pembangunan Daerah/Regional
	Planning Board
BAPPENAS	Badan Perencanaan Pembangunan Nasional/ The
	National Planning Board
BDB	Bank Dagang Bali
Bidan Desa	Rural midwife
BIMAS	Bimbingan Massal/ Mass Guidance Credit
	Programme
BKD	Badan Kredit Desa/Village Credit Organisation
ВКК	Badan Kredit Kecamatan/Sub-district Credit
	Organisation
BKKBN	Badan Koordinasi Keluarga Berencana Nasional/
	National Family Planning Coordination Agency
	Board
BLM	Bantuan Langsung Masyarakat/ Community Direct
	Assistance
BMI	Bank Muamalat Indonesia

BPD	Badan Perwakilan Desa/Village Representative
	Board
BPD	Bank Pembangunan Daerah/Local Development
	Bank at the provincial level
BPR	Bank Perkreditan Rakyat/ People's Credit Bank
BRI	Bank Rakyat Indonesia
BRI Unit Desa	BRI Village Unit
BUMN	Badan Usaha Milik Nagari/ Village-owned
	Corporation
Bupati	District Head
BUUD	Badan Usaha Unit Desa/Village Unit Corporation
Cabe-rawit	Fine-chilli
Camat	Sub-district Head
CARE	One of International NGOs which deals with
	microfinance programme in Indonesia
Cerdik-pandai	Educated people in Minangkabau customs
CVPD	One of orange's disease
Datuk	The clan's chief in Minangkabau customs
DAUN	Dana Alokasi Untuk Nagari/ Allocated fund for a
	Nagari
Desa	Village in Indonesia's centralised system
Dukun	Traditional healer
Gabah	Husked rice
GDP	Gross Domestic Products
Golkar	Golongan Karya/ One of political parties in Indonesia
Gotong-royong	Practices of mutual cooperation
GTZ	Deutsche Gesellschaft fur Technische
	Zusammenarbeit/German International Cooperation
HYV	High Yielding Varieties
IDT	Inpres Desa Tertinggal/Presidential Instruction on
	Development of Backward Village

Idul Fitri	Islamic celebration day after fasting month
	(Ramadhan)
Idul Qurban	Islamic celebration day during the pilgrimage time
	(Hajj)
Imam	Islamic religious group leader
IMF	Intenational Monetary Fund
INPRES	Instruksi Presiden/ Presidential Instruction
Iyuran	Group member's contribution, usually in the form of
	money
Jaring	Small fishing net
Jeruk-peras	Crush orange
Jorong	Wards in West Sumatra Province
Julo-julo	Rotating and Saving Credit Association (ROSCA)
	scheme in West Sumatra
Julo-julo Alat-alat Dapur	Crockery/kitchen appliances' ROSCA
Julo-julo Beras	Rice ROSCA (the contribution is in the form of rice)
Julo-julo Padi	Paddy ROSCA (the contribution is in the form of
	paddy)
Julo-Julo Panen	Harvesting's ROSCA (ROSCA that is done every
	harvesting time)
Julo-julo Piring	Plate ROSCA (the lottery received is in the form of
	plates)
julo-julo Pupuk	Fertiliser ROSCA (the lottery received is in the form
	of fertiliser)
Julo-julo sekali panen	Harvesting's ROSCA (ROSCA that is done every
	harvesting time)
Julo-julo Tenaga	ROSCA in which the contribution is in the form of
	energy
Julo-julo Tikar	Carpets ROSCA (the lottery received in the form of
	carpet)
Kampung	Small village

Kedai	Small shop
Kelompok Pengusaha Mikro	Microentrepreneur groups
Kelompok Tani	Farmers' group
Kepala Desa	Village head
Keramba	Big bamboo basket for catching fish in the river or the
	sea
KIK	Kredit Usaha Kecil/Small Investment Credit
KKN	Kuliah Kerja Nyata/ Obligatory social action
	internship for university students
ККР	Kredit Ketahanan Pangan/ Credit for food security
КМКР	Kredit Modal Kerja Permanent/ Permanent Working
	Capital Loan
Kongsi	Julo-julo tenaga/ Lambaihari/ Alternate working
	together
Kongsi Biasa	Regular Alternate working together
Kongsi Kas	Alternate working together aims for group savings
Koperasi	Cooperative
Koperasi Nagari	Village Cooperative
Koperasi Simpan Pinjam	Credit and Saving Cooperative
Koperasi Suku	Clan Cooperative
KOPERTA	Koperasi Pertanian/ Agricultural Production
	Cooperative
KSP	Koperasi Simpan Pinjam/ Savings and Credit
	Cooperative
KUD	Koperasi Unit Desa/Rural Unit Cooperatives
KUK	Kredit Usaha Kecil/Credit for small businesses
KUK-DAS	Kredit Usaha Kecil-Daerah Aliran Sungai/Credit for
	small business in one catchment's area
KUPEDES	Kredit Umum Pedesaan/ General Rural Credit
KUT	Kredit Usaha Tani/Credit Programme for Farmers
Lambaihari	Julo-julo tenaga/ Alternate working together

Lapau	Small coffee shops
LDKP	Lembaga Dana Kredit Pedesaan/ Rural Credit Fund
	Foundation
LDP	Lembaga Dana Pedesaan/ Rural Fund Foundation
LMD	Lembaga Musyawarah Desa/Village Consultative
	Assembly
LPN	Lumbung Pitih Nagari/Traditional informal credit
	system in West Sumatra, Indonesia
Lubuak	Public wells
LUEP	Local Government's Credit Scheme for rice mills'
	owner
Lumbung Beras	Rice barns
Lumbung Padi	Paddy barns
Madrasah	Islamic religious school
Malu	Shy
Mamak	Mother's brother
MDGs	Millennium Development Goals
Merantau	Wandering/ specific culture of Minangkabau
	People who move from their home village to another
	place to earn income, or to study
MFIs	Microfinance Institutions
Nagari	Village in a decentralised system in West Sumatra
	Province
NGOs	Non Governmental Organisations
Ninik mamak	Cultural chiefs in Minangkabau custom
NPF	Non-Performing Financing
Р4К	Proyek Peningkatan Pendapatan Petani Kecil/
	Income Generating Project for Small Farmers
Paceklik	Time of scarcity before harvest
PAKJAN	Paket Januari/ Financial deregulation that
	Occurred on January 1999

PAKMAR	Paket Maret/ Financial deregulation that occurred
	on March 1989
PAKTO 1988	Paket Oktober/ Financial deregulation that
	Occurred on October 1988
Palawija	Secondary crops
Panca Sila	The basic philosophy of Indonesian state
Pedagang kaki lima	Street traders
Pedagang kecil	Petty traders
Pematang sawah	Dikes between rice fields
Perantau	The wanderer/ people who do merantau
Perantauan	The destination of the wanderer (perantau)
Perum Pegadaian	State-owned pawning company
PMA-PMUK	Pemberdayaan Masyarakat Agribisnis Melalui
	Penguatan Modal Usaha Kelompok/ Agribusiness
	Community Empowerment Programme through
	Strengthening Group Capital
PMI	Credit for Food Security
Pos Yandu	Pos Pelayanan Terpadu/ Integrated medical
	services point
Pos Yandu julo-julo	ROSCA Pos Yandu
PPL	Penyuluh Pertanian Lapangan/Agricultural
	Extension workers
PRA	Participatory Rural Appraisal
Priayi	Civil servants
Pukat	Large and long fishing net
Ramadhan	One of months in the Islamic calendar when
	Muslims do fasting
Rankiang	The small houses which are located in front of the
	Minangkabau traditional house
RDKK	Rencana Dasar Kebutuhan Kelompok/ Basic
	Group Plan

RFIs	Rural Financial Institutions
Riba	Money interest in Islam
ROSCAs	Rotating and Saving Credit Associations
Rp	Rupiah/ The Indonesia's currency
Rumah adat	Traditional house
Rumah Gadang	Minangkabau's traditional house
SACI	Specialised agricultural credit institutions
Sawah	Ricefields
Sedekah	Charity in Islam
Simpan pinjam	Saving and credit scheme/ Cooperatives
Simpan Pinjam Kelompok Tani	Farmers' Groups' Cooperatives
Simpan Pinjam Suku	Clan cooperatives
Simpanan Pokok	Voluntary savings
Simpanan Wajib	Compulsory (basic) saving
SIMPEDES	Simpanan Pedesaan/ Rural Savings
Suku	Clan
Syarak	Religion
Syari'ah	Religious regulations
Tanah ulayat	Clan land
Tapian	Public toilets and bathrooms
tegalan/pekarangan	Unirrigated land
Tukang Urut	Traditional massager
Tungku Tigo Sajarangan	Three hearths in one place (the structure of village
	council in Minangkabau custom)
TV	Television
UEDSP	Unit Ekonomi Desa Simpan Pinjam/Village
	Economic Savings and Credit Unit
BUKOPIN	Bank Usaha Koperasi Indonesia/ One of
	Indonesia's state-own banks
Urang Sumando	Brother in law
USP	Usaha Simpan Pinjam/Saving and credit

	enterprise
Wali Nagari	Village Head
Warung	Small shops
WILUD	Wilayah Unit Desa/ Agro-economic unit
Zakat	Compulsory contributions in Islamic religion