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Local Government Accountability in Bougainville

A thesis presented in partial fulfilment of the requirements for the degree of

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Carol Lida Sasa

Abstract

The arguments for decentralisation are broadly about economic efficiency and enhancing democratic practices, such as participation and accountability. Decentralisation reforms in most developing countries are in line with the political arguments for making local governments more responsive to the people they serve, by enhancing greater citizen participation and local government accountability. The lack of accountability is often singled out as one of the main factors contributing to the ineffectiveness of many local governments. Therefore, by using a case study of two COEs in Bougainville (an autonomous region of Papua New Guinea), this thesis investigates what formal accountability mechanisms exist and how these mechanisms unfold in practice, particularly those between the COEs and their constituents. The findings of this research have identified the institutional relationships that the COEs have and – how accountability occurs – within these relationships. The conclusions of this research lean towards the suggestion that the legal requirements of accountability are the likely reason for the limitations to downwards accountability: and yet constituents are finding ways in which to hold their COEs to account.

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Acronyms

ABG Autonomous Bougainville Government

AROB Autonomous Region of Bougainville

BEC Bougainville Executive Council

BTG Bougainville Transitional Government

CMP Constituency Member of Parliament

COE Council of Elders

CPC Constitutional Planning Committee

GOPNG Government of Papua New Guinea

LLG Local-level Government

MUHEC Massey University Human Ethics Committee

NGO Non-government Organisation

OLPGLLG Organic Law on Provincial Government and Local-level Government

PNG Papua New Guinea

UNDP United Nations Development Program

VA Village Assembly

VCC Village Council of Chiefs

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