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Well-being and local government

A New Zealand Case Study

Kaipara District Council; its responsibilities and responses to the regional museums of Kaipara, 2002 - 2011

A thesis presented in partial fulfilment of the requirements for the degree of

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Abstract

This thesis examines the concept of 'well-being', as first introduced by the Local Government Act in 2002, with particular emphasis given to cultural well-being. With no definitions in the legislation, it does this by focusing firstly on understanding the meaning of the terms and then secondly, by a case study of one local authority and its response to cultural well-being through relationships with the three local museums.

Kaipara District Council (KDC), a small, rural local authority, was chosen as the case study. Three key research questions were posed. What is the meaning of "well-being" in the context of the LGA 2002? How is well-being, and in particular cultural well-being addressed by KDC and its long term planning documents? How does KDC work with the regional museums of Kaipara to meet the legislative mandate for cultural well-being? Answers were sought by undertaking an historical study of well-being and its long development on the international scene, then concentrating on KDC's long term planning documents. An interview with the district's Mayor about the practical application of cultural well-being and relationships with the regional museums, was offset with interviews conducted with representatives of each heritage organization about the reality of District Council/Museum interaction from their perspective.

The research demonstrates that even without a definition, there was abundance of information available to form a good understanding of the concept. On the other hand, there was so much information that finding an encompassing definition for the term would be impossible. The research also demonstrates the difficulties that small authorities, with inadequate staffing and governance representatives, face when presented with a complex piece of legislation. Both Council and Museum representatives struggled to comprehend the meaning of cultural well-being but while KDC believed its response was sufficient, the regional Museums were not satisfied. This thesis argues that KDC falls short in meeting its cultural well-being responsibilities but there is much that the region's

museums can do themselves to improve the situation. The solution for Kaipara's museums is transferable to every other museum in New Zealand that finds itself facing similar circumstances.

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Reader's Note

A low risk notification for this project was submitted to the Massey University Human Ethics Committee on 24 May 2011 and recorded on the Low Risk database. The names of key research participants are used with their permission.

Table of Contents

Abstract	II
Acknowledgements	iv
Reader's Note	V
Table of Contents	vi
List of Illustrations	x
List of Tables	xi
Abbreviations	xii
Prologue	1
Introduction	3
Background to the study	5
Local government and museums	8
Objectives	8
Research design	10
Limitations of study	14
Outline of study	15
Chapter One: Where did well-being come from?	18
A Tale of Well-being	19
An economist's perspective	19
The psychologist's viewpoint	22
Pathway to Sustainability	25
International overview	26
The British influence	28

The New Zealand Way	29
Changes in the air	29
A question of culture	32
Law at last	34
Local Government Law since 2002	35
Local Government Act 2002 Amendment Act 2010	35
History of the Amendment Act	37
Conclusion	37
Chapter Two: The search for well-being and meaning	41
The Local Government Act 1974	42
The Local Government Act 2002	43
Summary	48
A Voyage of Enlightenment	50
Sustainability	51
Well-being and well-being indicators	51
Lead Agencies	52
Department of Internal Affairs	52
Community Outcomes website	53
Local Council website	54
Ministry of Social Development	55
Ministry of Economic Development	58
Ministry for the Environment	60
Ministry for Culture and Heritage	61
Other Agencies	66
Statistics New Zealand	66
Local Government New Zealand	68
Summary	69

Chapter Three: Kaipara District Council and well-being	74
Long Term Council Community Plan: development, structure, content; a reading	76
Layout and Mission Statement	76
Community Outcomes	77
Regional Community Outcomes	86
The Community Outcomes Process	78
Review of the Community Outcomes Process	87
Community Outcomes Indicators	90
Review of the Community Outcomes Indicators Process	92
Planning for the Future	95
Council Activities	97
Local Governance Statement	99
Summary	100
Kaipara District Council and cultural well-being in practice	101
Kaipara District Council and the regional museums	102
Kaipara Heritage Assistance Fund	105
The District's Libraries	106
Kaipara Community Art Award	106
Other Arts initiatives	107
Dargaville Cinema Charitable Community Trust	107
Summary and Conclusion	108
Chapter Four: The regional museums of Kaipara and well-being	111
The Dargaville Museum, Dargaville	113
Background	116
Museum and District Council Relationship	118
The Kauri Museum, Matakohe	122
Background	124
Museum and District Council Relationship	127
Mangawhai Museum, Mangawhai	128

Background	128
Museum and District Council Relationship	133
Summary	134
Cultural Value: A Discussion	134
Conclusion	141
Discussion and Conclusion	144
The secondary research questions	145
The primary research questions	147
Reviewing the evidence	150
Epilogue	155
References	158
Appendices	173
Kaipara Community Outcomes Steering Group	173
Northland Intersectoral Forum	174
Mangawhai Endowment Fund	175
Significant cultural and heritage sites in Kaipara	176

List of Illustrations

1.1	Map of Kaipara	4
2.1	Lead agencies for well-being	52
2.2	Steps to promote environmental well-being	60
2.3	The multi-dimensions of well-being	63
3.1	Kaipara District and Northland Regional Council Community	
	Outcomes overlap	86
3.2	Analysis of well-being content	101
3.3	Mayor of Kaipara District Council, Mr. Neil Tiller	103
4.1	Location map for Kaipara museums	112
4.2	Part of Dargaville Museum complex	115
4.3	View from Dargaville Museum at night	115
4.4	Viewing the Collection at Dargaville Museum	118
4.5	Mr. Don Elliott of Dargaville Museum	119
4.5	The Kauri Museum, Matakohe	122
4.6	Sampling the Collection at The Kauri Museum	123
4.7	The Kauri Museum CEO, Mrs. Betty Nelley	127
4.8	Mangawhai Museum	129
4.9	Mangawhai's new museum	130
4.10	Mrs. Christine Bygrave of Mangawhai Museum	131
4.11	Referencing the stingray at Mangawhai Museum	132

List of Tables

1.1	Two part capsule for case study	1
2.1	Purpose of local government	45
2.3	Desired outcomes and indicators for cultural identity	56
2.4	Desired outcomes and indicators for leisure and recreations	57
2.5	Cultural indicators for NZ 2009	65
2.6	Defining principles and indicators for culture and well-being	68
2.7	Definitions of well-being	70
2.8	Key words for well-being	72
3.1	Development of Community Outcomes	83
3.2	Community Outcomes Projects	85
3.3	Kaipara District Council Community Outcome with Indicators	94
3.4	District-wide issues	96
3.5	Contribution of Council Activities to Community Outcomes	98
3.6	Four Principles	99
4.1	Kaipara museums and how they contribute to well-being	135
4.2	Value types and their effects	138
4.3	The complementary ingredients of value and well-being	140

List of Abbreviations

CEO Chief Executive Officer

CO Community Outcomes

DIA Department of Internal Affairs *Te Tari Taiwhenua*

DM Dargaville Museum

KDC Kaipara District Council

LGA 2002 Local Government Act 2002

LGNZ Local Government New Zealand

LTCCP Long Term Council Community Plan

LTP Long Term Plan

MCH Ministry for Culture and Heritage Manatū Taonga

MED Ministry of Economic Development

(since 1 July 2012 part of the integrated into the Ministry of Business, Innovation and Employment

Hikina Whakatutuki)

MCWWS Mangawhai Community Waste Water Scheme

MEF Mangawhai Endowment Fund

MFE Ministry for the Environment *Manatū Mō Te Taiao*

MM Mangawhai Museum

MSD Ministry for Social Development *Te Manatū*

Whakahiato Ora

NZ New Zealand

SNZ Statistics New Zealand *Tatauranga Aotearoa*

SOLGM New Zealand Society of Local Government

Managers