Copyright is owned by the Author of the thesis. Permission is given for a copy to be downloaded by an individual for the purpose of research and private study only. The thesis may not be reproduced elsewhere without the permission of the Author.

## International Approaches to Literacy for Gender Empowerment:

A Review of the Literature and Analysis in Relation to Timor-Leste

A research project presented in partial fulfilment of the requirements for the degree of Master of International Development

**Development Studies** 

Massey University

Manawatu, New Zealand

Sandra Gusmao Martins

2012

## Abstract

After 400 years of colonial rule and illegal occupation Timor-Leste gained independence (World Bank, 2004). However, in the wake of this, as they sought to rebuild the country, the newly founded government was faced with numerous development challenges, such as wide spread illiteracy and a non-existent education system. Given this non-existent education system and the extent of illiteracy noted more in the rural areas and in relation to women, part of the solution to addressing the issue was to implement informal literacy programmes. It was argued that increasing women's literacy was an important strategy for increasing women's social, political and economic participation and achieving empowerment (Olufunke, 2011). However there are also debates contesting that participation in literacy programmes automatically leads to the empowerment of women, rather the programmes on offered need to be understood in the context of the place where they are being delivered (Stromquist, 2002).

With this in mind this research project seeks to critically explore firstly, international approaches to adult literacy with a specific focus on gender and empowerment, and secondly, the relevance of these international approaches to adult literacy as an empowering tool in relation to women in Timor-Leste. This desk-based exploration unpacks four international approaches to adult literacy, which come under the umbrella of critical literacy approaches, these are: 'New Literacy Studies' (NLS), 'Real Literacies Approach' (RLA), the 'REFLECT' Method, and the 'Community Literacy Approach' (CLA). These four approaches are critically discussed in relation to women's empowerment focusing specifically on debates by Rowlands (1995, 1997) and Kabeer (1999), who draw on Freire's (1970) concept of empowerment, conscientization.

Having interrogated these four approaches I then reflected upon them in terms of the Timor-Leste situation, focusing specifically on issues of effectiveness and appropriateness. I conclude that rural women can experience empowerment through participation in adult literacy programmes. In considering the REFLECT Method, the common empowerment dimensions experienced are the personal sphere or dimension (Rowlands, 1995, 1997), the achievement dimension (Kabeer, 1999), with evidence of 'conscientization' or critical consciousness (Freire, 1970). The REFLECT Method is thus considered to be the most appropriate and effective

approach to adult literacy and gender in Timor-Leste. However, this approach can also be combined with other approaches (in particular the RLA), which is implemented nationwide in Timor-Leste. However it is important to note that literacy itself does not guarantee empowerment, there is a need to think beyond literacy and how (within) this process women can access their fundamental rights, as well as possibilities of power (Archer, 2002).

Acknowledgements

I would like to begin by thanking everyone in my life whose kindness and support

has sustained me throughout this project.

Special thanks is afforded to my Masters' supervisor, Dr Rochelle Stewart-Withers,

for her expertise, guidance and immeasurable patience throughout. I am incredibly

grateful.

Thanks also to the International Support Office (ISO) colleagues: Silvia Hooker, Sue

Flyn, Jamie Hooper, Olive Pimentel (Former ISO staff) and Leuaina, for their

guidance and support.

Finally, profound gratitude goes to my family. My husband Virgilio, my children

Manuel (Nel) and Sandreina (Neina), and my much-loved mother Maria Felismina

Gusmao and my brothers and sisters, especially my brother Plinio and my sister

Leila and all my friends, who have provided me the wise advice, comical relief and

love, which has been pivotal in completing this research project

A Luta Continue,,,,Viva Timor-Leste!

iii

## **Table of Contents**

Abstract	i
Acknowledgements	iii
Table of Contents	iv
List of Tables	vii
List of Acronyms	viii
Chapter One: Introduction	
1.1 Background to the research	
1.1.1 Education as empowering	1
1.2 Justification for this study	3
1.2.1 Brief overview of rural women's status in Timor	3
1.2.2 Brief overview of Timor's literacy situation for rural women	4
1.3 Aim of the research	
1.4 Research questions	5
1.5 Overview of this report	
Chapter Two: Theoretical Approaches to Women, Education and Development	
2.1 Introduction	
2.2 Education for reproduction	8
2.2.1 United Nations Decade for Women (1976-85) and the impact participation in education	on women
2.3 Education for production	10
2.4 Education for submission	13
2.5 Education for empowerment	15
The importance of a gendered perspective to education and literacy	16
2.6 Involving men for empowerment	17
2.7 Chapter summary	18
Chapter Three: International Approaches to Literacy for	
Empowerment	
3.1 Introduction	
3.2 Critiquing the assumption that education equals empowerment	
3.3 International approaches to literacy and gender	
3.3.1 New Literacy Studies (NLS)	22
3.3.2 The Real Literacies Approach (RLA)	

3.3.3 The REFLECT Method	24
3.3.4 The Community Literacy Approach (CLA)	25
3.4 Education as empowerment	27
3.4.1 Formal education and schooling	27
3.5 Empowerment as power and process	29
3.6 Conceptualising empowerment	31
3.6.1 Rowland's concept of empowerment	31
3.6.2 Kabeer's concept of empowerment	32
3.6.3 Freire's concept of empowerment	34
3.7 Chapter summary	35
Chapter Four: The Timor-Leste Context: Positioning Wome Education	
4.1 Introduction	
4.2 Timor-Leste's patriarchal and patrilineal systems: Implications for	women
4.3 The Portuguese colonial period: Implications for education and wom	
4.4 Indonesia occupation: Implications for education and women	41
4.5 Post-Conflict reconstruction: Implications for education and women	43
4.6 Non-formal education in Timor-Leste	45
4.7 Concluding points	48
Chapter Five: Discussion	49
5.1. Introduction	49
5.2 New Literacy Studies (NLS)	49
5.2.1 Strengths	49
5.2.2 Limitations	51
5.3 Real Literacies Approach (RLA)	52
5.3.1 Strengths	52
5.3.2 Limitations	54
5.4 REFLECT Method	55
5.4.1 Strengths	55
5.4.2 Limitations	57
5.5 Community Literacy Approach (CLA)	58
5.5.1 Strengths	58
5.5.2 Limitations	60
Summary	61

5.6 Which of these approaches is appropriate and effective to gender, in terms of women's empowerment in Timor-Leste	•
5.7 Chapter conclusion	67
Chapter Six: Concluding points	69
References	71

•	• 4	•		1 1	1
	ist	Λt	19	h	AC

## **List of Acronyms**

APODETI – Associação Popular Democrática Timorense <sup>1</sup>

ASDT – Associação Social Democrática Timorense <sup>2</sup>

CEDAW – Convention on the Elimination of Discrimination against Women

CLA – Community Literacy Approach

DAWN - Development Alternatives with Women for new Era

EFA – Education For AlL

ETTA- East Timor Transitional Administration

GAD – Gender and Development

FALINTIL – Forças Armadas da Libertação Nacional de Timor-Leste<sup>3</sup>

FRETILIN – Frente Revolucionária de Timor-Leste Independente

MDG – Millennium Development Goal

NGO – Non-governmental Organisation

NLS - New Literacy Studies

NSD -National Statistic Directorate

OPMT- Organização Popular de Mulher Timorense 5

PRA – Participatory Rural Appraisal

RLA – Real Literacies Approach

REFLECT- Regenerated Freirean Literacy through Empowering Community Techniques

TLSLS – Timor-Leste survey of living standards

UN – United Nations

UNDP – United Nations Development Programme

UNESCO - United Nations Educational, Scientific and Cultural Organisation

UNFPA – United Nations Population Fund

UNICEF - United Nations Children's Fund

UNTAET- United Nations Transitional Administration in East Timor

UNW - United Nations Women

WID - Women in Development

\_

<sup>&</sup>lt;sup>1</sup> English Translation: Popular Democratic Association of Timor

<sup>&</sup>lt;sup>2</sup> English Translation: Timorese Social-Democratic Association

<sup>&</sup>lt;sup>3</sup> English Translation: The Armed Forces for the National Liberation of East Timor

<sup>&</sup>lt;sup>4</sup> English Translation: Revolutionary Front for an Independent East Timor

<sup>&</sup>lt;sup>5</sup> English Translation: Popular Organisation of East Timorese Women